

Message Text

SECRET

PAGE 01 NATO 04892 01 OF 02 071659Z

ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 NSCE-00
USIE-00 INRE-00 NRC-05 ERDA-05 CIAE-00 H-01
INR-07 IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01
PM-04 PRS-01 SP-02 SS-15 TRSE-00 NSC-05 ERDE-00
/088 W

-----071724Z 100393 /46

O 071642Z JUN 77

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4072

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY LONDON

USDEL MBFR VIENNA

USNMR SHAPE BE

USCINCEUR VAIHINGEN GER

S E C R E T SECTION 01 OF 02 NATO 04892

E.O.11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: DATA DISAGGREGATION

REF: (A) USNATO 4819 (DTG 061906Z JUN 77), (B) USNATO
4794 (DTG 061059Z JUN 77), (C) BONN 9444 (DTG 031707Z JUN
77), (D) USNATO 4798 (DTG 061309Z JUN 77), (E) 75
USNATO 6662 (DTG 041649Z DEC 75), (F) STATE 119082 (DTG
232330Z MAY 77)

SUMMARY: THIS MESSAGE CONTAINS MISSION RECOMMENDATIONS RE-
GARDING WASHINGTON GUIDANCE ON FRG APPROACH ON UNIT DIS-
AGGREGATION (REFS A, B, PARA 11, REF C). GUIDANCE IS RE-
QUESTED IN TIME FOR SPC MEETING THURSDAY, JUNE 9. END SUM-
MARY.

1. WE BELIEVE THAT IN SEEKING MODIFICATION OF VARIOUS AS-
PECTS OF THE FRG APPROACH, THE US SHOULD GIVE PRIORITY TO
THE CHIEF DEFECT OF THAT APPROACH, THE ABSENCE OF A SUB-
SECRET

SECRET

PAGE 02 NATO 04892 01 OF 02 071659Z

DIVISION BY NATIONALITY OF "OTHER PERSONNEL" NOT ASSOCIA-
TED WITH MAJOR UNITS. THE VIEWS OF THE OTHER ALLIES ARE
DEVELOPING IN FAVOR OF SUBDIVIDING THIS CATEGORY, AND
AFTER TWO OR THREE SPC MEETINGS WE SHOULD HAVE A BETTER
IDEA OF FRG FLEXIBILITY ON THIS POINT.

2. IT SEEMS TO US THAT THE POSITION ADOPTED BY BELGIUM WILL

HAVE SOME BEARING ON THE OUTCOME ON THIS POINT, GIVEN THE LOW PROFILE WHICH THIS DIRECT PARTICIPANT, LOCATED IN THE NGA, HAS MAINTAINED IN THE SPC DISCUSSION THUS FAR (PARA 3, REF D). THE NEW BELGIAN GOVERNMENT IS NOW IN PLACE, AND THE NEW FOREIGN MINISTER, SIMONET, A SOCIALIST, IS OF A DIFFERENT PARTY THAN HIS PREDECESSOR. BELGIAN DELEGATION OFFICER CROLLEN HAS TOLD US THAT HE DID NOT KNOW WHAT NEW EMPHASES, IF ANY, THE CHANGE AT THE TOP WOULD MEAN FOR BELGIAN POLICY ON MBFR.

3. ANOTHER IMPORTANT WAY IN WHICH THE FRG APPROACH DIFFERS FROM THE US VIEW IS IN MAKING AN EXCHANGE OF DIVISIONAL DATA A MANDATORY PART OF THE INITIAL ALLIED PROPOSAL TO THE EAST. WE BELIEVE PERSISTENCE IN THE US VIEW HAS A GOOD CHANCE OF MOVING THE FRG ON THIS ISSUE, PARTICULARLY SINCE MOST OTHER ALLIES ARE LIKELY TO SHARE THE US VIEW, INCLUDING BELGIUM, GIVEN BELGIAN REP'S REMARKS AT JUNE 6 SPC MEETING.

4. NO PARTICULAR US EFFORT SEEMS NEEDED TO SECURE ELIMINATION OF LOCATIONAL DATA FROM FRG APPROACH, IN VIEW OF FRG REP'S ANNOUNCEMENT AT JUNE 6 SPC MEETING THAT FRG CAN EASILY DROP THIS ASPECT.

5. WE BELIEVE IT WOULD FACILITATE SPC AGREEMENT IF THE US COULD AGREE TO THE PARTICULAR WAY THE FRG WISHES TO DISAGGREGATE AIR MANPOWER, SINCE THIS IS ALSO THE WAY THE UK WISHES TO HANDLE AIR POWER. THE UK POSITION WAS MOST TENTATIVE, AND WE ASSUME THE FRG IS NOT FIRMLY WEDDED TO THIS SECRET

SECRET

PAGE 03 NATO 04892 01 OF 02 071659Z

APPROACH IF THE US HAS SOMETHING BETTER IN MIND. HOWEVER, THE FRG WOULD UNDOUBTEDLY WANT TO STUDY ANY ALTERNATIVE PROPOSAL, WHICH WOULD TAKE TIME. WE DO NOT CONSIDER IT SERIOUS THAT THE FRG WISHES AN EXCHANGE OF DISAGGREGATED AIR MANPOWER DATA ONLY AFTER THE DISCUSSION OF DISAGGREGATED GROUND MANPOWER DATA, SINCE THE INITIAL ALLIED PROPOSAL WOULD TELL THE EAST THAT THE BREAKDOWN OF AIR MANPOWER DATA WILL BE UNDERTAKEN AT THAT POINT. IF THE EAST WERE TO REJECT AN EXCHANGE OF DISAGGREGATED DATA FOR THE REASON THAT GROUND AND AIR DATA MUST BE EXCHANGED AT THE SAME TIME, THE ALLIES WOULD UNDOUBTEDLY BE PREPARED RAPIDLY TO RECONSIDER THEIR POSITION.

6. THE FRG APPROACH SEEKS DISCLAIMER LANGUAGE ON WESTERN REJECTION OF NATIONAL REDUCTION COMMITMENTS AND WESTERN UNWILLINGNESS TO ACCEPT REDUCTION BY UNITS (PARA 5 OF TEXT IN REF B). (THE REST OF THE FRG DISCLAIMER, IN PARA 4 OF TEXT IN REF B, IS SUBSTANTIALLY THE DISCLAIMER THE US TABLED EARLIER IN THE US DRAFT GUIDANCE.) WE BELIEVE IT

WOULD BE EXTREMELY TIME-CONSUMING TO DRAFT NEW LANGUAGE TO FURTHER DEVELOP NAC GUIDANCE ON THESE TWO ISSUES. THIS IS PARTICULARLY THE CASE ON THE QUESTION OF REDUCTION COMMITMENTS. FURTHERMORE, WE DOUBT THAT THE FRG REALLY EXPECTS MAJOR DRAFTING ON REDUCTION COMMITMENTS AS THE PRICE FOR FRG WILLINGNESS TO GO ALONG WITH A UNIT DISAGGREGATION APPROACH (FRG MIGHT HAVE EXPECTED THIS AS THE PRICE FOR FRG WILLINGNESS TO TABLE NATIONAL SUBTOTALS). WE RECOMMEND THAT THE US TAKE THE POSITION THAT MAJOR DRAFTING ON THESE TWO ISSUES WOULD BE UNNECESSARILY TIME-CONSUMING, IN VIEW OF THE AHG URGENT NEED FOR GUIDANCE ON THE DATA EXCHANGE, AND SINCE THESE POINTS ARE ALREADY COVERED BY THE DIS-

SECRET

NNN

SECRET

PAGE 01 NATO 04892 02 OF 02 071706Z
ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 NSCE-00
USIE-00 INRE-00 NRC-05 ERDA-05 CIAE-00 H-01
INR-07 IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01
PM-04 PRS-01 SP-02 SS-15 TRSE-00 NSC-05 ERDE-00
/088 W

-----071723Z 100482 /46

O 071642Z JUN 77

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4073

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY LONDON

USDEL MBFR VIENNA

USNMR SHAPE BE

USCINCEUR VAIHINGEN GER

S E C R E T SECTION 02 OF 02 NATO 04892

CLAIMER IN PARA 4 OF THE FRG TEXT IN REF B.

7. ON PHASE II REDUCTION COMMITMENTS, THE US COULD FURTHER STATE ITS READINESS TO AGREE TO LANGUAGE IN THE NAC GUIDANCE REAFFIRMING THE CONTINUING VALIDITY OF THE INTERNAL ALLIED POSITION ON REJECTION OF INDIVIDUAL REDUCTION COMMITMENTS, CONTAINED IN PARA 3, AND FOOTNOTE 2 IN PARA 3, OF THE OPTION III POSITION PAPER (REF E). WITH RESPECT TO USE OF THIS POSITION WITH THE EAST, WE COULD TAKE ADVANTAGE OF THE PHRASEOLOGY IN PARA 4 OF THE FRG SPEAKING NOTES (REF A), WHICH WAS THAT THE ALLIES SHOULD AGREE THAT THIS

POSITION CAN "IF NECESSARY" BE USED WITH THE EAST, BY STATING THAT WE SEE NO OPERATIONAL NECESSITY AT PRESENT TO USE IT WITH THE EAST, BUT WOULD BE WILLING RAPIDLY TO CONSIDER ANY FINDING BY THE AHG THAT THIS HAD BECOME OPERATIONALLY NECESSARY.

8. ON WESTERN UNWILLINGNESS TO ACCEPT REDUCTION BY UNITS, WE THINK THE US COULD ALSO AGREE IF NECESSARY TO LANGUAGE
SECRET

SECRET

PAGE 02 NATO 04892 02 OF 02 071706Z

BORROWED DIRECTLY FROM PARA 3 OF THE FRG SPEAKING NOTES (REF A), THAT THE AHG SHOULD "KEEP OPEN THE QUESTION OF THE REDUCTION MODALITIES (THINNING OUT INSTEAD OF THE DISBANDMENT OF WHOLE UNITS)."

9. THE CANADIAN REP AT THE JUNE 6 SPC MEETING SUGGESTED THE POSSIBILITY OF AN MBFR WORKING GROUP STUDY OF THE SECURITY IMPLICATIONS OF DISAGGREGATION OF AIR MANPOWER DATA, AND ON PROVIDING THE SPECIFIC LOCATION OF MAJOR UNITS. NO WG STUDY OF THIS SORT IS NECESSARY. THE BEST WAY TO DEFLECT SUGGESTIONS OF THIS SORT WOULD BE FOR COUNTRIES TO STATE IN SPC IF THEY HAVE ANY SECURITY OBJECTIONS TO DISAGGREGATION OF AIR MANPOWER DATA. IT WOULD HELP IN THIS REGARD IF WE WERE IN A POSITION AT THE JUNE 9 SPC MEETING TO SAY THAT THE US HAS NO SECURITY OBJECTIONS TO THE WAY THE FRG HAS PROPOSED DISAGGREGATING AIR MANPOWER. WE HAVE ALREADY STATED THE US VIEW THAT WE HAVE NO SECURITY OBJECTIONS TO STATING LOCATION OF MAJOR UNITS, BUT, AS PREVIOUSLY NOTED, THE FRG SEEMS IN THE PROCESS OF DROPPING THIS ASPECT OF ITS PROPOSALS.

10. FINALLY, WITH REGARD TO AN UNCLASSIFIED DATA PUBLICATION, WE NOTE THAT OUR CURRENT INSTRUCTIONS ARE TO SUPPORT THE FRG, IF THE FRG CONTINUES TO FAVOR THIS IDEA (REF F). WE ARE BEGINNING TO DOUBT THAT THE FRG IS INTERESTED IN MAKING AN EFFORT TO OBTAIN SUPPORT FOR EARLY PREPARATION OF AN UNCLASSIFIED DATA PUBLICATION. FIRST, THE FRG'S "RELAXED" ATTITUDE, DESCRIBED BY BONN, IS CLEARLY EVIDENT HERE: THE FRG DID NOT RAISE THE ISSUE AT THE JUNE 6 SPC MEETING. SECON, NONE OF THE "QUESTION MARK" COUNTRIES WHICH THE FRG WANTED INCLUDED IN THE PUBLICATION (FRANCE, TURKEY, ITALY, GREECE) HAVE RECEIVED INSTRUCTIONS WHETHER THEIR DATA CAN BE INCLUDED AND THE FRG HAS MADE NO EFFORT TO PROD THEM. THERE CAN BE NO CONSIDERATION OF ALTERNATIVES TO THE FORMAT SUGGESTED BY THE FRG UNTIL THESE COUNTRIES HAVE BEEN HEARD FROM. IN ADDITION, THE UK AND CANADA, WHICH OPPOSE A PUBLICATION, DO NOT WANT TO DISCUSS IT UNTIL IT IS CLEAR WHAT KIND OF UNIT DISAGGREGATION
SECRET

SECRET

PAGE 03 NATO 04892 02 OF 02 071706Z

APPROACH THE WEST CAN MAKE. THUS, WE BELIEVE WASHINGTON WILL NEED TO DECIDE WHETHER TO PRESS FOR EARLY PREPARATION OF AN UNCLASSIFIED PUBLICATION IN VIEW OF CURRENT LACK OF FRG EFFORT.

11. ACTION REQUESTED: GUIDANCE FOR SPC MEETING THURSDAY, JUNE 9, ALSO IN LIGHT OF COMMENTS MADE IN THIS MESSAGE.
STREATOR

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 07-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO04892
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: N/A
Expiration:
Film Number: n/a
Format: TEL
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770681/aaaacsoe.tel
Line Count: 232
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: 19173a83-c288-dd11-92da-001cc4696bcc
Office: ACTION ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 77 USNATO 4819 (DTG 061906Z JUN 77), USNATO, 4794 (DTG 061059Z JUN 77), 77 BONN 9444 (DTG 031707Z JUN, 7, (D) USNATO 4798 (DTG 061309Z JUN 77)
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Apr-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2240575
Secure: OPEN
Status: NATIVE
Subject: MBFR: DATA DISAGGREGATION
TAGS: PARM, NATO
To: SECSTATE WASHDC WASHDC MULTIPLE
Type: TE
vdkgvkey: odb://SAS/SAS.dbo.SAS_Docs/19173a83-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009